Retail Competition Is for Everyone

Janine Migden-Ostrander
Consumers' Counsel

Harvard Electricity
Policy Group

October 7, 2004

Your Residential Utility Advocate



Your Residential Utility Advocate

Competition Can Work for All Customers

- ★ The market should remain open to everyone.
- ★ Otherwise captive residential customers will bear all the risks/costs of new power plant construction while commercial and industrial customers choose between market or utility rates.



Your Residential Utility Advocate

Electric Rates Vary Greatly in Ohio

*	Ohio Edison	10.3 cents
*	Toledo Edison	10.6 cents
*	Cleveland Electric Illuminating	10.6 cents
*	Cincinnati Gas & Electric	7.6 cents
*	Dayton Power & Light	8.5 cents
*	Columbus Southern Power	7.7 cents
*	Ohio Power	6.7 cents
*	Monongahela Power	6.4 cents

Competition was designed to level out cost disparities.



Your Residential Utility Advocate

Competition Can Work for All Customers

- ★ Customers deserve choices and an opportunity for lower electric rates.
- Why did we deregulate?
 - Desire to avoid generation cost overruns of the past – markets are supposed to be efficient.



Your Residential Utility Advocate

History Tells Us Regulation Is Not the Answer

- ★ Ohioans are paying a steep price for stranded generation costs.
 - FirstEnergy the costs amounted to \$4.5 billion on a pre-tax basis.
 - DP&L requested \$440 million in stranded generation costs.
 - CG&E requested \$563 million for stranded generation costs.
 - AEP received no generation stranded cost recovery.



Your Residential Utility Advocate

History Tells Us Regulation Is Not the Answer

- Why would we want to return to this type of a regime?
 - Risk continued exposure to inefficient generation costs.
 - No cap on price tag for new power plants.



Your Residential Utility Advocate

Examples of Generation Plant Cost Overruns

- ★ Perry Nuclear Plant Originally estimated in the 1970s to cost \$1 billion. It went in service in 1987 at a cost of \$5 billion.
- ★ Zimmer Power Plant Originally estimated in the 1970s to cost \$235 million. It went in service in 1992 at a cost of \$2.9 billion.



Your Residential Utility Advocate

Examples of Generation Plant Cost Overruns

★ Cost overruns are not just a problem of the 1970s – Tampa Electric's Coolwater IGCC plant, in service in 1996, cost \$607 million, but had been originally estimated to cost \$303 million.



Your Residential Utility Advocate

Electric Supply Future Environmental Costs

- ★ FirstEnergy Will spend \$1.1 billion to cut pollution at its Sammis coal-fired plant.
- ★ Cinergy- Plans to spend more than \$2 billion through 2008 to reduce pollution at its coal-fired plants.



Your Residential Utility Advocate

Electric Supply Future Environmental Costs

- ★ AEP Plans to spend \$3.5 billion by 2010 to comply with pollution control laws.
- ★ Reregulation will force these costs on captive customers.



Your Residential Utility Advocate

Competition Can Work for All Customers

- ★ Northern Ohio is a success story
 - High shopping rates in FirstEnergy service territory.
 - 48.2% of FirstEnergy's residential customers have switched to a supplier.



Your Residential Utility Advocate

Competition Can Work for All Customers

- ★ Ohio's aggregation programs are the most successful in the nation.
 - More than 500,000 residential customers in northern Ohio are participating in aggregation.
 - Northeast Ohio Public Energy Council –
 112 communities, over 400,000 residents.
 - Northwest Ohio Aggregation Coalition –
 8 communities, 100,000 residents.
 - Customers participating in aggregation saved over \$15 million per year.



Your Residential Utility Advocate

Competition Can Work for All Customers

- Southern Ohio competition has not worked as well.
 - No residential shopping in AEP (1.2 million residential customers) or DP&L (450,000 residential customers) service territory.
 - CG&E only 4% of its 570,000 residential customers have switched.
 - Both CG&E and DP&L have discouraged aggregation programs, creating other barriers to market entry.
 - AEP (Ohio Power) has very low rates.



Your Residential Utility Advocate

Competition Can Work for All Customers

★ Solutions

- Develop new supply portfolios for the long-term.
- Diversification.
 - Energy efficiency
 - Environmental concerns
 - Renewables
 - Clean coal technology
- There is no need to revert to rate of return regulation for generation.



Your Residential Utility Advocate

Electric Portfolio – the Options

- ★ Emphasize not only the supply side, but also a demand response.
 - Ex. Wholesale price of natural gas could drop nearly 20% with a 4% reduction in gas usage, according to the American Council for an Energy Efficient Economy.
- ★ Develop demand-side management programs.
- ★ Develop demand-response rates.



Your Residential Utility Advocate

Electric Portfolio – the Options

- ★ It is necessary to become environmentally responsible.
 - Regrettably, Ohio is first in the nation in toxic air emissions from power plants.
 - Non-polluting renewables must be part of any long-term solution.



Your Residential Utility Advocate

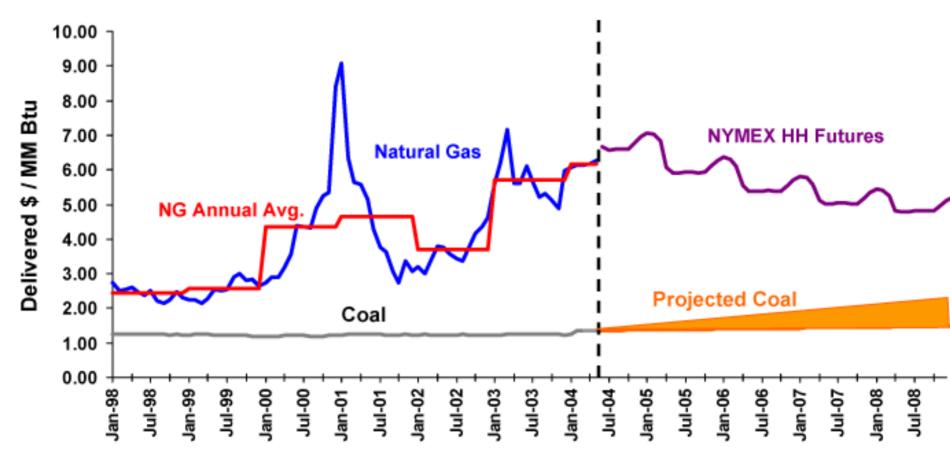
Electric Portfolio – the Options

- ★ Continue to utilize fossil fuels emphasize clean coal technology such as the Integrated Gasification Combined Cycle.
- ★ Coal is a domestic fuel in plentiful supply and costs much less an MMBTU than natural gas.

SPREAD BETWEEN COAL AND GAS

Dramatically Increased in last 5 Years

Delivered Cost of Fuel for Generation







Your Residential Utility Advocate

Provider of Last Resort

- ★ Wholesale competitive bid with a mix of short and long-term contracts.
- ★ Short-term contracts should be "laddered."
 - A period of three years might consist of:
 - One-third, one year contract
 - One-third, two year contract
 - One-third, three year contract



Your Residential Utility Advocate

Provider of Last Resort

- ★ Short-term bids manage migration risk of suppliers; customers may default to another supplier or vary their consumption.
- ★ Long-term contracts of 10 to 20 years to allow financing and construction of new technologies.



Your Residential Utility Advocate

Technologies

- ★ Integrated Gasification Combined Cycle.
 - Burns coal cleanly.
 - Government-aided financing most of the equity is supplied by federal government.



Your Residential Utility Advocate

Technologies

- ★ Integrated Gasification Combined Cycle.
 - Provides a mechanism to guarantee recovery of reasonable capital and operating costs to avoid generating plant cost overruns.
 - Provides builders/operators an incentive to manage costs and operations efficiently.



Your Residential Utility Advocate

Technologies

- * Renewable energy.
- ★ Energy efficiency.