Impact of FERC Order 1000 on State Siting Processes

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A. Need/Economic Determination

- 1. Is Regional Planning Outcome Preemptive of State Need Determination?
 - a. Seems a Reasonable Policy Argument
 - b. Not Clear As A Matter of Law
 - Most State Siting Statutes Explicitly Require Domestic Need Be Shown
 - Few State Laws Even Reference Regional Needs

A. Need/Economic Determination cont'd

- 2. Economic Determination
 - May Play Out Differently in Organized Markets than Elsewhere
 - Nature of Regional Planning Process
 - Role of States in Regional Planning Process (e.g. Advisory Only?)
 - iii. State Rate Base Considerations

A. Need/Economic Determination cont'd

- 2. Economic Determination
 - Internalized Costs Are Only Part of State Economic Calculations
 - i. Impact on Overall Electric Prices Within State
 - ii. Impact on Ability of State to Import and Export Energy
 - iii. Effect on Economic Competition Among States
 - iv. Interventions by Affected Parties
 - v. How Will Impact on Competition be Considered?
 - vi. How Will Differing RPS Requirements (or Lack Thereof) be Considered?
 - Effects of Intermittency
 - vii. Impact on State IRP

B. Environmental Review

- Asymmetry Between Benefits and Environmental Insult Continues
- 2. Will Planning Have EIS Component?
- 3. Will Regional Planning Preempt State Environmental Requirements?
- 4. Will Compensation to Localities for Environmental Insult Be Part of Planning?
- 5. How Will "Environmental" Compensation Be Treated for Prudence Purposes?
 - a. Potential for "Extracting" Local Benefits?
- 6. Will Focus in Environmental Reviews Change from Local Efforts to Broad Regional Effects?
- 7. How Will Carbon Emissions and Resource Utilization Be Considered? (e.g. Leakage in RGGI)

C. Institutional Arrangements in States

- a. Role of PUC?
- b. Is There Siting Agency (28 states only)?
- c. Local Jurisdictional Powers (Preemption)?
- d. Economic Development Aspect (e.g. local energy import/export issues)
- e. Eminent Domain
 - i. Available for Out of State Entities? Non-Utilities?
 - ii. Available for Out of State Benefits?

D. Behavior of Parties

- a. Competitor Interests
- Environmental Focus (e.g. Air or Land/Water? Demand Response Options)
- Second Bite at Apple (e.g. Siting Intervention After Losing in Planning Process)
 - Effective Single State Veto of Regional Plans?